

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 OMB-01 TRSE-00 /060 W  
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R 231730Z DEC 77  
FM AMCONGEN NAPLES IT  
TO RUFHRO /AMEMB ROME IT//2241  
SECSTATE WASHDC 5831  
INFO AMCONSUL FLORENCE IT  
AMCONSUL GENOA  
AMCONSUL MILAN  
AMCONSUL PALERMO  
RUFHRO /AMCONSUL TURIN//41  
AMCONSUL TRIESTE  
USDOCOSOUTH

C O N F I D E N T I A L NAPLES 2297  
USDOCOSOUTH FOR INTAF  
E.O. 11652:GDS  
TAGS: PINT, IT  
SUBJECT: PCI ROLE IN GOVERNMENT-PROVINCIAL ACCOMMODATION TO TRENDS  
SUMMARY: INCREASING PRESSURES TO ENLARGE PCI ROLE IN GOVERNMENT HAVE  
REPERCUSSIONS AT THE LOCAL LEVEL WHICH IN SOME MEASURE MUST SERVE  
TO REENFORCE THE NATIONAL TREND. THE NAPLES DC, FOR EXAMPLE, IS

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MODIFYING ITS POSTURE OF ADAMANT OPPOSITION TO THE PCI-LED CITY  
ADMINISTRATION TO ALLOW FOR A PROGRAM ACCORD APPROACH, EVEN THOUGH  
DC HERE IS IN OPPOSITION. TALK AMONG POLITICAL AND ECONOMIC FIGURES  
IS THAT THE TIME IS AT HAND TO MAKE THE PCI MORE RESPONSIBLE THROUGH  
WIDE INVOLVEMENT IN GOVERNMENT. AS THE LOCAL DC MAKES TENTATIVE  
POLITICAL ADJUSTMENTS OPEN MANIFESTATION OF FACTIONAL RIVALRIES  
OCCUR AND DC RESOLVE IS AT LEAST TEMPORARILY ADVERSELY AFFECTED. END  
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SUMMARY.  
1. YEAR-END POLITICAL TENSIONS AND INCREASED PRESSURES ON THE  
ANDREOTTI GOVERNMENT ARE HAVING THEIR POLITR-GN THE  
PROVINCES. AT THE SAME TIME LOCAL POLITICAL ADJUSTMENTS PARTIALLY  
BASED ON A READING OF THE NATIONAL TREND, CANNOT HELP BUT REENFORCE  
THAT TREND IN THIS CASE ONE DEBILITATING FOR THE ANDREOTTI REGIME  
AND PROBLEMATIC FOR THE DC PARTY.

2. NAPLES PROVINCE DC IS ACCOMMODATING TO THE PERCEIVED TREND. DC POSTURE OF RATHER CLEAR OPPOSITION TO PCI-LED NAPLES CITY ADMINISTRATION HAS NOW MOVED TOWARDS ACCEPTANCE OF PROGRAM ACCORD, UNIQUE IN THIS CASE BECAUSE THE DC IS ON THE OUTSIDE LOOKING IN. THE DC DURING WHAT IT TERMS THIS CRISIS PERIOD WILL NOW WORK WITH OTHER PARTIES TO SUPPORT THE PCI-LED CITY GOVERNMENT ON SPECIFIC ISSUES.

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3. TT4E ADJUSTMENT, HOWEVER, HAS BEEN DISRUPTIVE. FACTIONAL SKIRMISHES AND POWER PLAYS BETWEEN THE SO-CALLED "ALTERNATE SLATE" AND THE DOROTEO (GAVA) FACTION CLOUDED DEBATE ON POLITICAL TACTICS. THE "ALTERNATE SLATE" PRESSED FOR A CHANGE IN DC POSTURE WHICH IT CLAIMS LED TO CASTELAMMARE DI STABIA FIASCO (NAPLES 2074) AND SOUGHT TO PUT GAVA FACTION ADHERENTS OF THAT POLICY IN THE MINORITY. PROVINCIAL COMMITTEE LINE UP APPEARED TO BE 24"ALTERNATE SLATE," 21 GAVA SUPPORTERS AND 6 WAVERING FANFANI. HOWEVER, GAVA FACTION ACCOMMODATION AND ACCEPTANCE OF POLITICAL PROGRAM ACCORD HAS RESULTED IN REAFFIRMATION OF ITS MAJORITY (WITH THE HELP OF FANFANI SUPPORTERS) ON THE DC PROVINCIAL COMMITTEE. THE OLD GUARD MAKES POLITICAL ADJUSTMENTS AS NECESSARY; IT DOES NOT RELINQUISH POWER AS EASILY.

4. FACTIONAL STRIFE AND THE SAME ILL-DEFINED POLICY DISPUTE ALSO BESET THE CAMPANIA REGIONAL DC. ITS OFFICES HAVE BEEN OCCUPIED BY PARTY YOUTH, AND THE DESIGNATION OF A REGIONAL SECRETARY IS BLOCKED  
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BY CURRENT STALEMATE IN THE BALANCE OF FORCES BETWEEN THE "ALTERNATE SLATE" AND DOROTEO CURRENTS. THIS KIND OF POLITICAL INFIGHTING, EVEN THOUGH IT MIGHT BE VIEWED AS EVIDENCE OF VIGOROUS INTRA-PARTY DEMOCRACY AS DISTINGUISHED FROM PCI DEMOCRATIC CENTRALISM, DOES NOT

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IMPROVE DC IMAGE AND WEAKENS THE PARTY RESOLVE IN THE FACE OF INCREASING PSI DEMANDS TO INCLUDE PCI IN REGIONAL GIUNTA.

5. MEANWHILE THE CALABRIA REGIONAL DC IS SAID TO BE SPLIT BETWEEN THOSE WHO WISH TO BRING THE PCI INTO A REGIONAL EMERGENCY GOVERNMENT (CALABRIA REGIONAL GIUNTA WHICH TENDED ITS RESIGNATION NOVEMBER 8 IS DC/PSI/PSDI) IN ORDER TO GIVE IT RESPONSIBILITY, AND THOSE WHO FEEL THE REGION SHOULD FOLLOW NOT LEAD ROME IN POLITICAL EXPERIMENTATION.

6. IN TUMULTUOUS NAPLES, AS IN RURAL BENEVENTO, THE SENSE OF NATIONAL CRISIS AND GOI WEAKNESS IS KEENLY FELT. A REFRAIN INCREASINGLY REPEATED TO THE CONSULATE GENERAL DURING CONVERSATIONS WITH POLITICAL AND ECONOMIC FIGURES IS THAT THE PCI MUST BE GIVEN A GREATER SHARE IN POLITICAL RESPONSIBILITY AND ACCOUNTABILITY IN THIS TIME OF NATIONAL CRISIS. ADAMANT (TO DATE) OPPONENTS OF PCI PARTICIPATION IN GOVERNMENT SUCH AS FORMER NAPLES MAYOR MILANESI NOW TELL

US THAT THE "SLIDE" TOWARD PCI ENTRY INTO NATIONAL GOVERNMENT MAJORITY IS UNDERWAY AND INEVITABLE. THIS OF COURSE MEANS THAT LOCAL POLITICAL TACTICS MUST UNDERGO MODIFICATION. IN BENEVENTO THE DC MAYOR RECENTLY TOLD CONOFF THAT WHILE NOT POLITICALLY NECESSARY IN BENEVENTO ITSELF WHERE THE DC POLLED OVER 40 IN LAST MUNICIPAL ELECTION, PCI INCLUSION IN THE CITY POLITICAL MAJORITY WOULD BE

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HELPFUL. THIS IS BECAUSE THE CITY AND PROVINCE ARE NOT AUTONOMOUS AND LOCAL GOVERNMENT COMPOSITION SHOULD NOT RADICALLY DIFFER FROM GOI POLITICAL COLORING. IN ADDITION THE REGIONAL QUESTION ARISES. ACCORDING TO BENEVENTO'S MAYOR, THE PCI ALREADY CONTROLS SOME KEY CONFIDENTIAL

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STAFF POSITIONS IN THE CAMPANIA REGIONAL GOVERNMENT (REGIONAL GIUNTA ITSELF IS DC?PSI/PSDI/PRI) AND THEIR SUPPORT IS NECESSARY IF BENEVENTO IS TO GET ITS PROJECTS APPROVED.

7. END-OF-YEAR LOCAL DEVELOPMENTS HERE SEEM TO SUPPORT AND RE-ENFORCE A NATIONAL TREND TO LOOK BEYOND THE CURRENT ANDREOTTI GOVERNMENT TOWARD A GOI WITH MORE VISIBLE PCI PARTICIPATION. STILL NAPLES DC POLITICOS SAY THEY ARE ENCOURAGED BY THE RECENT NATIONWIDE SCHOOL ELECTIONS WHERE CATHOLIC VOTE (MOBILIZED BY CHURCH AND DC) IMPRESSIVE AND IN ELECTIONS OF NAPLES CITY BUS DRIVERS WHERE THE CISL UPSTAGED THE CGIL. YET TENTATIVE DC POLITICAL ADJUSTMENTS COMPLICATED BY SOMETIME FRACTIOUS FACTIONAL RIVALRY HAVE BEEN MADE IN ORDER TO REMAIN ABREAST OF ROME AND TO ASSURE A FUTURE SHARE IN POWER AND PATRONAGE. ALL IS TENTATIVE AND NEXT STEPS GREATLY DEPEND ON NATIONAL PARTY LEADERSHIP AND LOCAL READING OF NATIONWIDE DEVELOPMENTS. CREAGAN

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## Message Attributes

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ROLE IN GOVERNMENT HAVE REPERCUSSIONS AT THE LOCAL LEVEL WHICH IN SOME MEA  
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Margaret P. Grafeld  
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